

## Message Text

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PAGE 01 GENEVA 02484 102140Z

73

ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CIAE-00 DODE-00 PM-03 H-02 INR-07

L-02 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 ACDA-05

TRSE-00 SAJ-01 SAM-01 CU-02 COME-00 EB-07 LAB-04

SIL-01 OIC-02 NSCE-00 SSO-00 USIE-00 INRE-00 /084 W  
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O R 101945Z APR 75

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 1985

INFO AMEMBASSY MOSCOW

USMISSION NATION

C O N F I D E N T I A L GENEVA 2484

E.O. 11652: GDS

TAGS: CSCE PFOR XG

SUBJ: CSCE POLICY: HUMAN CONTACTS--TRAVEL

REF: GENEVA 2452

1. THIS CABLE TRANSMITS NEW SOVIET TEXT FOR TRAVEL AND REQUESTS GUIDANCE FOR FURTHER NEGOTIATIONS ON THIS SUBJECT.

2. SUBSEQUENT TO TRANSMISSION OF REFTEL, SOVIET BASKET III CHIEF (DUBININ) ASKED TO SEE US URGENTLY TO DISCUSS POSSIBILITIES FOR EARLY REGISTRATION OF TRAVEL TEXT. DUBININ GAVE US FIVE PARAGRAPH DRAFT (TEXT BELOW) WHICH IS BASED ON FOUR PARAS OF WESTERN DRAFT AND FIFTH PARA DESIRED BY SOVIETS. NOTING THAT SOVIETS HAD MET OUR DESIRE TO DELETE REFERENCE TO TRADE UNIONS AND GROUPS OF WORKERS IN PARA 5, DUBININ ASKED FOR OUR ASSISTANCE IN ACHIEVING AGREEMENT ON FIVE SOVIET PARAS, ACKNOWLEDGING THAT THESE SHOULD FORM A BASIS FOR DISCUSSION, AND THAT THERE COULD BE SOME MODIFICATIONS.

3. WHILE NEW SOVIET TEXT EVIDENTLY MEETS OUR NEEDS  
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PAGE 02 GENEVA 02484 102140Z

WITH REGARD TO UNIONS AND GROUPS OF WORKERS, IT WILL

REQUIRE EXTENSIVE CHANGES IF IT IS TO MEET DESIRES OF OUR ALLIES AS EXPRESSED IN CURRENT NATO TEXT (GENEVA 1726). HOWEVER, WE BELIEVE ALLIES AND SOVIETS ARE NOW DETERMINED TO COMPLETE WORK ON TRAVEL, AND THUS FURTHER NEGOTIATIONS COULD MOVE RAPIDLY. WE EXPECT THAT ALLIES WILL TRY TO IMPROVE ON SOVIET TEXT, BUT WILL ACCEPT MANY SOVIET MODIFICATIONS TO NATO VERSION IN ORDER TO REACH EARLY AGREEMENT.

4. IN THIS SITUATION WE WOULD LIKE TO BE AUTHORIZED TO SUPPORT ALLIED POSITIONS ON SPECIFIC POINTS AT ISSUE BETWEEN NATO AND SOVIET DRAFTS, BUT TO MOVE WITH THEM TO A COMPROMISE VERSION WHEN THEY ARE PREPARED TO DO THIS. WE WOULD, OF COURSE, TRANSMIT ANY COMPROMISE VERSION TO DEPARTMENT PRIOR TO REACHING FINAL AGREEMENT. REQUEST GUIDANCE.

5. NEW SOVIET DRAFT FOLLOWS.

BEGIN TEXT:

--THE PARTICIPATING STATES INTEND TO FACILITATE TRAVEL BY CITIZENS OF THE PARTICIPATING STATES FOR PERSONAL AND PROFESSIONAL REASONS AND TO THIS END THEY INTEND IN PARTICULAR:

--TO GRADUALLY SIMPLIFY AND TO ADMINISTER FLEXIBLY THE MODALITIES OF PROCESSING ENTRY AND EXIT DOCUMENTS;

--TO FACILITATE MODALITIES FOR TRAVEL BY CITIZENS OF THE PARTICIPATING STATES ON THEIR TERRITORY WITH DUE REGARD TO SECURITY REQUIREMENTS;

--TO EXAMINE IN FAVOURABLE SPIRIT POSSIBILITIES OF GRADUALLY LOWERING IF NECESSARY THE FEES FOR VISAS AND FOR PROCESSING PERSONAL ENTRY/EXIT DOCUMENTS.

--THE ABOVE-MENTIONED WILL BE APPLIED BOTH IN CASE OF TRAVEL BY CITIZENS OF ONE PARTICIPATING STATE TO ANOTHER AND FOR CONVENING MEETINGS BETWEEN DELEGATIONS AND REPRESENTATIVES OF PROFESSIONAL, WOMEN'S AND YOUTH ORGANIZATIONS, AS WELL AS OF OTHER SOCIAL AND NON-GOVERNMENTAL ORGANIZATIONS. END TEXT. ABRAMS

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